INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS

JUNE 30, 2005

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## OFFICIALS

Name	<u>Title</u>	Term Expires
	BOARD OF EDUCATION	
(Be	efore September, 2004 Election)	
Laurie Gerstandt Laura Dawson Kirk Ebel Kirk Sampson Terri Weaver	President Vice President	2005 2004 2004 2005 2006
(A.	fter September, 2004 Election)	
Laurie Gerstandt Kirk Ebel Laura Dawson Kirk Sampson Terri Weaver	President Vice President	2005 2007 2007 2005 2006

# SCHOOL OFFICIALS

Marlin Lode Superintendent

Joyce Lundsgaard District Secretary/
Treasurer

## Independent Auditor's Report

To the Board of Education of the Cherokee Community School District:

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of Cherokee Community School District as of and for the year ended June 30, 2005, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of District officials. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards and provisions require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of Cherokee Community School District as of June 30, 2005 and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, we have also issued our reports dated September 7, 2005 on our consideration of Cherokee Community School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. Those reports are an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 4 through 12 and 32 through 34 are not required parts of the financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Cherokee Community School District's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the general purpose financial statements for the three years ended June 30, 2004 (none of which are presented herein) and expressed unqualified opinions on those financial statements. The supplemental information included in Schedules 1 through 6, is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in our audit of the aforementioned financial statements and, in our opinion, is fairly stated in all material respects in relation to the general purpose financial statements taken as a whole.

BRUCE D. FRINK Certified Public Accountant

September 7, 2005

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### CHEROKEE COMMUNITY SCHOOL DISTRICT

Cherokee Community School District provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2005. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

#### 2005 FINANCIAL HIGHLIGHTS

- General Fund revenues decreased from \$8,458,280 in fiscal year 2004 to \$8,375,488 in fiscal year 2005, while General Fund expenditures decreased from \$8,408,707 in fiscal year 2004 to \$8,312,101 in fiscal year 2005.
- The decrease in General Fund revenues was primarily attributable to a decrease in tuition received. The decrease in expenditures was due primarily to staff reduction. The General fund balance increased primarily due to savings realized by 4 employees taking early retirement. These positions were replaced with new hires at a lower salary. Tech purchases and professional development costs have also bee held to a minimum.
- Due to budget planning the district has maintained a solvent financial position.

#### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.

The Government-wide Financial Statements consist of Statement of Net Assets and a Statement of Activities. These provide information about the activities of Cherokee Community School District as a whole and present on overall view of the District's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Cherokee Community School District operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Cherokee Community School District acts solely as agent or custodian for the benefit of those outside of County government.

Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year.

Other Supplementary Information provides detailed information about the non-major Special Revenue Funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various programs benefiting the District.

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.

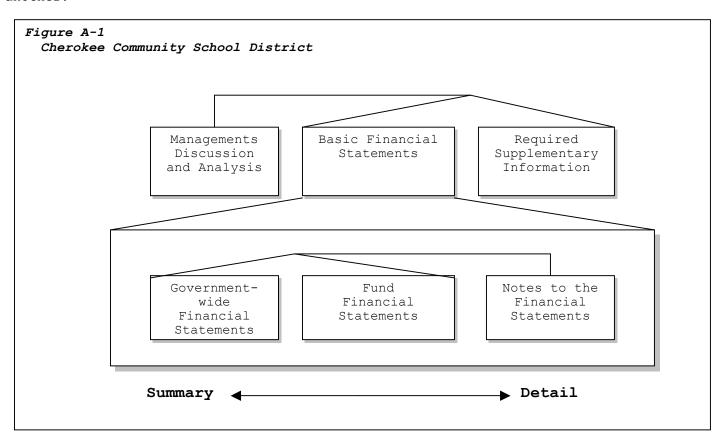


Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain the remainder of this overview section of the management discussion and analysis highlights the structure and contents of each of the statements.

Figure A-2
Major Features of the Government-Wide and Fund Financial Statements

	Government-Wide	Fi	und Financial Statemen	ts
	Statements	Governmental Funds	Fiduciary Funds	
Scope Entire district		The activities of the district that are not proprietary, such as special education and building maintenance	Activities the district operates similar to private businesses, such as food service	Instances in which the district administers resources on behalf of someone else, such as scholarship programs and student activities monies
Required financial statements	. Statement of net assets . Statement of activities	. Balance sheet . Statement of revenues, expenditures, and changes in fund balances	. Statement of net assets . Statement of revenues, expenses and changes in net assets . Statement of cash flows	<ul><li>Statement of fiduciary net assets</li><li>Statement of changes in fiduciary net assets</li></ul>
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/ liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, and short-term and long-term	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable	All revenues and expenses during the year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid

#### REPORTING THE DISTRICT'S FINANICAL ACTIVITIES

Government-wide Financial Statements

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

The two government-wide statements report the District's net assets and how they have changed. Net assets - the difference between the District's assets and liabilities - is one way to measure the District's financial health or financial position. Over time, increases or decreases in the District's net assets are an indicator of whether financial position is improving or deteriorating, respectively. To assess the District's overall health, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the Government-wide financial statements, the District's activities are divided into two categories:

- Governmental activities: Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- Business type activities: The District charges fees to help cover the costs of certain services it provides. The District's school nutrition program is included here.

#### Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds - not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds or to show that it is properly using certain revenues, such as federal grants.

The District has three kinds of funds:

1) Governmental funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how much cash and other financial assets can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's program.

The District's governmental funds include the General Fund, Special Revenue Funds, Debt Service Funds and Capital Projects Fund.

- 2) Proprietary funds: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the Government-wide statements. The District's Enterprise Funds, one type of proprietary fund, are the same as its business-type activities but provide more detail and additional information, such as cash flows. The District currently has one Enterprise Fund, the School Nutrition Fund.
- 3) Fiduciary Funds: The District is the trustee, or fiduciary, for assets that belong to others, such as a scholarship fund. The District accounts for outside donations for specific purpose in this fund. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the Government-wide financial statements because it cannot use these assets to finance its operations.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net assets - Figure A-3 below provides a summary of the District's net assets for the year ended June 30, 2005.

Figure A-3
Condensed Statement of Net Assets
(expressed in thousands)

	(expressed in chousands)							
	Govern	mental	Busines	s-type	Tot	al	Percentage	
	Activities		Activities		School District		Change	
	2005	2004	2005	2004	2005	2004	2004-2005	
	\$	\$	\$	\$	\$	\$		
Current assets	5,222	5,284	44	39	5,266	5,323	-1.07%	
Capital assets	9,404	9,680	68	76	9,472	9,756	<u>-2.91%</u>	
Total assets	14,626	14,964	112	115	14,738	15,079	- <u>2.26</u> %	
Current liabilities	3,500	4,191	2	4	3,502	4,195	-16.52%	
Non-current liabilities	6,389	6,840			6,389	6,840	<u>-6.59%</u>	
Total liabilities	9,889	11,031	2	4	9,891	11,035	- <u>10.37</u> %	
Net Assets								
Invested in capital assets,								
net of related debt	3,498	3,390	68	76	3,566	3,466	2.89%	
Restricted	535	138	-	-	535	138	287.68%	
Unrestricted	704	405	42	35	746	440	<u>69.55%</u>	
Total net assets	4,737	3,933	110	111	4,847	4,044	19.86%	

The District's combined net assets increased by almost 20%, or approximately \$800,000 over the prior year. The largest portion of the District's net assets is invested in capital assets.

Unrestricted net assets - the part of the net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements - increased approximately \$300,000 or 70%. This increase in unrestricted net assets was primarily a result of the initial year of collecting money from the school infrastructure local option sales tax.

Figure A-4 shows the changes in net assets for the year ended June 30, 2005.

Figure A-4

	Change in Net Assets (expressed in thousands)							
			Total					
	Governmental	Business-type	School					
	Activities	Activities	District					
	\$	\$	\$					
Revenues:								
Program revenues:								
Charges for service and sales	416	274	690					
Operating grants, contributions								
and restricted interest	1,280	198	1,478					
Capital grants, contributions								
and restricted interest	25							
General revenues:								
Property tax	3,509	-	3 <b>,</b> 509					
Income surtax	298							
Local option sales tax	470							
Unrestricted state grants	4,213	-	4,213					
Unrestricted investment earnings	27	-	27					
Other	124		124					
Total revenues	10,362	472	10,834					
Program expenses:								
Governmental activities:								
Instruction	5 <b>,</b> 979	_	5 <b>,</b> 979					
Support Services	2,451	_	2,451					
Non-instructional programs	_	473	473					
Other expenses	1,129	-	1,129					
Total expenses	9,559	473	10,032					
Change in net assets	803	(1)	802					
5								

Property tax and unrestricted state grants account for 71% of the total revenue. The District's expenses primarily relate to instruction and support services which account for 84% of the total expenses.

## Governmental Activities

Revenues for governmental activities were \$10,337,409 and expenses were \$9,559,296.

The following table presents the total and net cost of the District's major governmental activities: instruction, support services, non-instructional programs and other expenses.

Figure A-5								
Total	nd Net Cost of Governmental Activi	ties						
	(expressed in thousands)							

	Total Cost	Net Cost
	of Services	of Services
	\$	\$
Instruction	5,979	4,615
Support Services	2,451	2,444
Other expenditures	1,129	779
Totals	9,559	7,838

- The cost financed by users of the District's programs was \$416,516.
- Federal and state governments subsidized certain programs with grants and contributions totaling \$1,017,425.
- The net cost of governmental activities was financed with \$4,277,116 in property and other taxes and \$4,212,710 in unrestricted state grants.

#### Business-Type Activities

Revenues for business type activities were \$471,847 and expenses were \$473,208. The District's business type activities include the School Nutrition Fund. Revenues of these activities were comprised of charges for food service, federal and state reimbursements and investment income.

During the year ended June 30, 2005, the District increased meal prices from \$1.25 to \$1.35.

#### INDIVIDUAL FUND ANALYSIS

As previously noted, Cherokee Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds, as well. As the District completed the year, its governmental funds reported a combined fund balance of \$4,736,512, a twenty percent increase over last year's ending fund balances of \$3,933,399.

#### Governmental Fund Highlights

- The District's improving General Fund financial position is the result of several factors. The District has carefully monitored discretionary spending to avoid decreases in fund balances. The preservation of the General Fund balance is especially important in light of the State's decision to remove the budget guarantee.
- The Physical Plant and Equipment Levy (PPEL levy) decreased over \$45,000 in order to allow the district to make necessary improvements to various funds. The District received over \$460,000 in local option sales tax monies during the year. It will be used for infrastructure purposes and property tax relief.

#### Proprietary Fund Highlights

The School Nutrition Fund balance decreased approximately \$1,400 during the fiscal year ending June 30, 2005. The cash balance decreased approximately \$4,000 due to increased food costs.

#### BUDGETARY HIGHLIGHTS

The District's receipts were \$213,746 higher than budgeted receipts, a variance of 2%. This variance resulted from the District receiving more in local option sales tax than originally anticipated.

Total expenditures were less than budgeted, due primarily to the District's budget for the General Fund. It is the District's practice to budget expenditures at the maximum authorized spending authority for the General Fund. The District then manages or controls General Fund spending through its line-item budget. As a result, the District's certified budget should always exceed actual expenditures for the year.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

At June 30, 2005, the District had invested \$9,472,207, net of accumulated depreciation, in a broad range of capital assets, including land, buildings, athletic facilities, computers, audio-visual equipment and transportation equipment. (See Figure A-6) This represents a net decrease of 3% from last year. More detailed information about the District's capital assets is presented in Note 3 to the financial statements. Depreciation expenses for the year was \$443,908.

The original cost of the District's capital assets was \$15,348,108. Governmental funds account for \$15,223,666, with the remainder of \$124,442 accounted for in the Proprietary, School Nutrition Fund.

The largest change in capital asset activity during the year occurred in the building and improvement categories. The District spent \$126,765 on improvements to buildings and sites during the year.

Figure A-6 Condensed Statement of Net Assets

	(expressed in thousands)								
	Governm	Governmental Activities		Business-type Activities		al	Total		
	Activi					istrict	Change		
	June 30,		June 30,		June 30,		June 30,		
	2005	2004	2005	2004	2005	2004	2004-2005		
	\$	\$	\$	\$	\$	\$			
Land	714	714	_	_	714	714	0.00%		
Land improvements	768	798	-	-	768	798	-3.76%		
Buildings	7,520	7,659	-	-	7,520	7 <b>,</b> 659	-1.81%		
Furniture and equipment	402	508	68	75	470	583	<u>-19.38%</u>		
Totals	9,404	9,679	68	75	9,472	9,754	- <u>2.89</u> %		

## Long-term Debt

The District has outstanding debt of \$5,960,000 for a New Middle School built in 1999. The bond will be paid in the year 2018.

#### ECONOMIC FACTORS BEARING ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of existing circumstances that could significantly affect its financial health in the future.

• The SILO tax was passed in February, 2004 and money was received by the District beginning in September of 2004. These funds will be used for debt reduction resulting in property tax relief for the taxpayers.

- The Legislature must provide adequate funding to allow the District to maintain its current programs.
- Unfunded mandates are stretching the limits of not only the financial health of the District, but also the human resources aspect of the District. "No Child Left Behind", "Student Achievement and Teacher Quality Act", "GASB 34", reduction in state aid for juvenile homes and the unfunded PSEO mandate to name a few.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Joyce Lundsgaard, District Secretary/Treasurer, Cherokee Community School District, 600 West Bluff, Cherokee, Iowa 51012.



Statement of Net Assets

June 30, 2005

	Governmental Activities	Business-Type Activities	Total
	\$	\$	\$
Assets			
Cash and pooled investments	1,340,653	15,063	1,355,716
Receivables:			
Property tax:			
Current year	39,748	-	39,748
Succeeding year	3,449,826	-	3,449,826
Income surtax	146,126	-	146,126
Due from other governments	213,714	-	213,714
Other receivables	31,358	9,603	40,961
Inventories	-	19,927	19,927
Capital assets, net of accumulated depreciation			
(note 3)	9,404,414	67,793	9,472,207
Total assets	14,625,839	112,386	14,738,225
Liabilities			
Accounts payable	14,713	2,691	17,404
Accrued salary and benefits	13,283	-	13,283
Accrued interest payable	22,339	=	22,339
Deferred revenue:	•		,
Succeeding year property tax	3,449,826	-	3,449,826
Long term liabilities:			, ,
Portion due within one year:			
Early retirement	112,308	_	112,308
Bonds payable (note 4)	350,000	_	350,000
Portion due after one year:			
Early retirement	316,858	_	316,858
Bonds payable (note 4)	5,610,000	-	5,610,000
Total liabilities	9,889,327	2,691	9,892,018
Net assets			
Invested in capital assets, net of related debt	3,497,535	67,793	3,565,328
Restricted for:	3, 13, 7, 333	077733	3,300,320
Debt service	19,933	_	19,933
Physical plant and equipment levy	42,250	_	42,250
Capital projects	473,067	_	473,067
Unrestricted	703,727	41,902	745,629
Motal not accord	A 736 E10	100 605	1 016 207
Total net assets	4,736,512	109,695	4,846,207

Statement of Activities

Year ended June 30, 2005

			Program Revenues				
	Expenses	Charges for Service	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest	Governmental Activities	Business-Type _Activities	Total
	\$	\$	\$	\$	\$	\$	\$
Functions/Programs							
Governmental activities:							
Instruction:							
Regular instruction	3,639,486	297,470	324,302	-	(3,017,714)	_	(3,017,714)
Special instruction	1,404,261	119,046	297 <b>,</b> 699	-	(987 <b>,</b> 516)	-	(987 <b>,</b> 516)
Other instruction	935,568		325,872		(609,696)		(609,696)
	5,979,315	416,516	947,873		(4,614,926)		(4,614,926)
Support services:							
Student services	290,956	_	1,141	_	(289,815)	_	(289,815)
Instructional staff services	190,824	_	-	-	(190,824)	_	(190,824)
Administration services	983 <b>,</b> 605	-	-	-	(983,605)	-	(983 <b>,</b> 605)
Operation and maintenance of							
plant services	744,139	_	6,140	-	(737,999)	-	(737,999)
Transportation services	241,682		446		(241,236)		(241,236)
	2,451,206		7,727		(2,443,479)		(2,443,479)
Other expenditures:							
Interest on long-term debt	282,588	_	2,735	-	(279,853)	_	(279,853)
Long-term debt services	400	_	-	-	(400)	_	(400)
Facilities acquisition							
and construction	90,970	-	3,194	25,000	(62,776)	-	(62 <b>,</b> 776)
AEA flowthrough	318,596	-	318,596	-	-	-	_
Depreciation (unallocated) *	436,221				(436,221)		(436,221)
	1,128,775		324,525	25,000	(779,250)		<u>(779,250</u> )
Total governmental activities	9,559,296	416,516	1,280,125	25,000	(7,837,655)	-	(7,837,655)

Statement of Activities

Year ended June 30, 2005

		Program Revenues					
	Expenses	Charges for Service	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest	Governmental Activities	Business-Type Activities	Total
	\$	\$	\$	\$	\$	\$	\$
Business-Type activities: Non-instructional programs:							
Nutrition services	473,208	274,042	197,805			(1,361)	(1,361)
Total	10,032,504	690,558	1,477,930	25,000	(7,837,655)	(1,361)	(7,839,016)
General revenues:							
Property tax levied for:							
General purposes					2,438,038	-	2,438,038
Management fund					289,594	-	289,594
Capital outlay					167,729	-	167,729
Debt service					614,259	-	614,259
Income surtax					297,623	-	297,623
School infrastructure local							
option sales tax					469,873	-	469,873
Unrestricted state grants					4,212,710	-	4,212,710
Unrestricted investment earnings					26,720	-	26,720
Other					124,222		124,222
Total general revenue					8,640,768		8,640,768
Change in net assets					803,113	(1,361)	801 <b>,</b> 752
Net assets beginning of year					3,933,399	111,056	4,044,455
Net assets end of year					4,736,512	109,695	4,846,207

<sup>\*</sup> This amount excludes the depreciation that is included in the direct expense of the various programs.

See notes to financial statements.

Balance Sheet

Governmental Funds

June 30, 2005

	General \$	Debt <u>Service</u> \$	Capital Projects	Non-major Special Revenue \$	Total \$
Assets					
Cash and pooled investments Receivables: Property tax:	838,862	12,303	340,886	148,602	1,340,653
Current year	26.846	7,630	_	5,272	39,748
Succeeding year	2,416,826			418,892	
Income surtax	146,126	-	_	-	146,126
Due from other governments	81,533	_	132,181	_	213,714
Other receivables	31,358				31,358
Total assets	3,541,551	634,041	473,067	<u>572,766</u>	5,221,425
Liabilities and Fund Balances					
Liabilities:					
Accounts payable	14,713	-	_	_	14,713
Accrued salary and benefits	13,283	-	-	_	13,283
Deferred revenue:					
Succeeding year property tax	2,416,826	614,108	-	418,892	
Income surtax	146,126				146,126
Total liabilities	2,590,948	614,108		418,892	3,623,948
Fund balances:					
Reserved for debt services	-	19,933	-	_	19,933
Reserved for capital projects	-	_	473,067	-	473,067
Unreserved, designated for special purposes	502 <b>,</b> 384	_	-	-	502,384
Unreserved, undesignated	448,219			153,874	602,093
Total fund balances	950,603	19,933	473,067	153,874	1,597,477
Total liabilities and fund balances	3,541,551	634,041	473,067	572,766	5,221,425

\$ 4,736,512

## CHEROKEE COMMUNITY SCHOOL DISTRICT

Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Assets

June 30, 2005

Total fund balances of governmental funds (Exhibit C)		\$ 1,597,477
Amounts reported for governmental activities in the statement of net assets are different because:		
Income surtax receivable at June 30, 2005 is not recognized as income until received in the governmental funds, however it is shown as a receivable in the Statement of Net Assets.		146,126
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.		9,404,414
Accrued interest payable on long-term liabilities is not due and payable in the current period and , therefore, is not reported as a liability in the governmental funds.		(22,339)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds.		
Early retirement payable Bonds payable	\$ (429,166) (5,960,000)	(6,389,166)

Net assets of governmental activities (Exhibit A)

Statement of Revenues, Expenditures and Changes in Fund Balances

Governmental Fund Types

Year ended June 30, 2005

	General	Debt Service	Capital Projects	Non-major Special Revenue	Total
	\$	\$	\$	\$	\$
	¥	۲	Ψ	Ψ	Ψ
Revenues:					
Local sources:					
Local tax	2,589,535	614,259	469,873	457,323	4,130,990
Tuition	391,584	_	_	_	391,584
Other	190,427	2 <b>,</b> 057	3,194	267 <b>,</b> 896	463,574
State sources	4,913,964	679	-	514	4,915,157
Federal sources	289,978			25,000	314,978
Total revenues	8,375,488	616,995	473,067	750,733	10,216,283
Expenditures:					
Instruction:					
Regular instruction	3,547,365	_	_	213,127	3,760,492
Special instruction	1,404,261	-	-	_	1,404,261
Other instruction	678,721			256,847	935,568
	5,630,347			469,974	6,100,321
Support services					
Student services	290,956	_	_	_	290,956
Instructional staff services	190,824	-	-	_	190,824
Administration services Operation and maintenance of	978 <b>,</b> 376	_	_	5,229	983 <b>,</b> 605
plant services	685,248	_	_	92,722	777,970
Transportation services	217 <b>,</b> 754	_	_	23 <b>,</b> 928	241,682
-	2,363,158			121,879	2,485,037
Other expenditures:					
Long-term debt:					
Principal	_	330,000	_	_	330,000
Interest	-	283,908	_	_	283,908
Services	_	400	_	_	400
Facilities acquisition and					
construction	_	_	_	217,735	217,735
AEA flowthrough	318,596				318,596
	318,596	614,308		217,735	1,150,639
Total expenditures	8,312,101	614,308		809,588	9,735,997
Excess (deficiency) of revenues					
over (under) expenditures	63,387	2 <b>,</b> 687	473,067	(58,855)	480,286
Fund balances beginning of year	887,216	17,246		212,729	1,117,191
Fund balances end of year	950,603	19,933	473,067	153,874	1,597,477

See notes to financial statements.

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities

Year ended June 30, 2005

Net change in fund balances - total governmental funds (Exhibit E)		\$ 480,286
Amounts reported for governmental activities in the statement of activities are different because:		
Income surtax receivable at June 30, 2005 is not recognized as income until received in the governmental funds, however it is shown as a revenue in the Statement of Activities.		146,126
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, those costs are reported in the Statement of Net Assets and are allocated over their estimated useful lives as depreciation expense in the Statement of Activities. The amounts of capital outlays and depreciation expense in the year are as follows:		
Capital outlays Depreciation expense	\$ 160,596 (436,221)	(275,625)
Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when due. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due.		1,320
Repayment of long-term debt principal is an expenditure in the governmental funds, but it reduces long-term liabilities in the statement of net assets and does not affect the statement of activities.		330,000
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:		
Early retirement		 121,006
Change in net assets of governmental activities (Exhibit B)		\$ 803,113

Statement of Revenues, Expenses and Changes in Net Assets

# Proprietary Fund

Year ended June 30, 2005

	School Nutrition
	<u> </u>
Operating revenue:	
Local sources:	
Charges for services	274,042
Operating expenses:	
Non-instructional programs:	
Food service operations:	
Salaries	143,346
Benefits	64,233
Services	6,344
Supplies	251,598
Depreciation	7,687
Total operating expenses	473,208
Operating (loss)	(199,166)
Non-operating revenues:	
Interest on investments	136
State sources	5,752
Federal sources	191,917
	197,805
Change in net assets	(1,361)
Net assets beginning of year	111,056
Net assets end of year	109,695

Statement of Cash Flows

Proprietary Fund

Year ended June 30, 2005

	School
	Nutrition
	\$
Cash flows from operating activities:	
Cash received from sale of lunches and breakfasts	263,367
Cash payments to employees for services	(207,579)
Cash payments to suppliers for goods or services	(228,972)
Net cash (used in) operating activities	(173,184)
Cash flows from non-capital financing activities:	
State grants received	5 <b>,</b> 752
Federal grants received	163,103
Net cash provided by non-capital financing activities	168,855
Cash flows from investing activities:	
Interest on investments	136
Net increase in cash and cash equivalents	(4,193)
Cash and cash equivalents beginning of year	19,256
Cash and cash equivalents end of year	15,063
Reconciliation of operating income (loss) to net cash	
used in operating activities:	
Operating (loss)	(199,166)
Adjustments to reconcile operating profit (loss)	
to net cash provided by (used in) operating activities:	
Depreciation	7,687
Commodities used	28,814
(Increase) in other receivables	(9 <b>,</b> 603) 156
Decrease in inventory (Decrease) in accounts payable	(1,072)
(becrease) in accounts payable	
	(173, 184)
Reconciliation of cash and cash equivalents at year end to	
specific assets included on Combined Balance Sheet:	
Current assets:	
Cash	<u>15,063</u>

## Non-cash investing, capital and financing activities:

During the year ended June 30, 2005, the District received federal commodities valued at \$28,814.

Statement of Fiduciary Net Assets

Fiduciary Funds

Year ended June 30, 2005

	Private
	Purpose
	Trusts
	\$
Assets	
Cash and pooled investments	53,986
Total assets	53,986
Net Assets	
Reserved for special purposes	53,986
Total net assets	53,986

Statement of Changes in Fiduciary Net Assets

Fiduciary Funds

Year ended June 30, 2005

	Private
	Purpose
	<u>Trusts</u>
	\$
Additions:	
Local sources:	
Interest on investments	7,059
Contributions	11,802
Total additions	18,861
Deductions:	
Support services:	
Other	17,482
Total deductions	17,482
Change in net assets	1,379
Net assets beginning of year	52,607
Net assets end of year	53,986

#### Notes to Financial Statements

June 30, 2005

## (1) Summary of Significant Accounting Policies

Cherokee Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve and special education pre-kindergarten. The geographic area served includes the City of Cherokee, Iowa, and agricultural territory in Cherokee County. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

## A. Reporting Entity

For financial reporting purposes, Cherokee Community School District has included all funds, organizations, account groups, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the District. The Cherokee Community School District has no component units which meet the Governmental Accounting Standards Board criteria.

<u>Jointly Governed Organizations</u> - The District participates in a jointly governed organization that provides services to the District but does not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the Cherokee County Assessor's Conference Board.

#### B. Basis of Presentation

Government-wide financial statements - The statements of net assets and the statement of activities report information on all of the non-fiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for service.

The statement of net assets presents the District's non-fiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the two preceding categories. Unrestricted net assets often have constraints on resources that are imposed by management, but can be removed or modified.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest that are restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental, proprietary, and fiduciary funds, even though the latter are excluded from the Government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other non-major governmental funds.

The District reports the following major governmental funds:

The General Fund is the general operation fund of the District. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenses, including instructional, support and other costs.

The Debt Service Fund is utilized to account for the payment of interest and principal on the District's general long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

The District reports the following major proprietary fund:

The District's proprietary fund is the Enterprise, School Nutrition Fund. This fund is used to account for the food service operations of the District.

The District also reports fiduciary funds which focus on net assets and changes in net assets. The District's fiduciary funds include the following:

The Private Purpose Trust Fund is used to account for assets held by the District under trust agreements which require income earned to be used to benefit individuals and academic programs through scholarship awards and grants.

## C. Measurement Focus and Basis of Accounting

The Government-wide financial statements and the proprietary and fiduciary fund financial statements are reported using the "economic resources measurement focus". The Government-wide and proprietary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected with 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments, and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financial sources.

Under terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then general revenues.

The proprietary fund of the District applies all applicable GASB pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary funds' principal ongoing operations. The principal operating revenues of the District's enterprise fund is charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sale and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The District maintains its financial records on the cash basis. The financial statement of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

## D. Assets, Liabilities and Fund Equity

<u>Cash</u>, <u>Pooled Investments and Cash Equivalents</u> - The cash balances of most District funds are pooled and invested. Investments are stated at fair value except for the investment in the Iowa Schools Joint Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, they have a maturity date no longer than three months.

<u>Property Tax Receivable</u> - Property tax in Governmental Funds are accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the Board of Education. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking the budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the Government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a  $1\frac{1}{2}$ % per month penalty for delinquent payments; is based on January 1, 2003 assessed property valuations; is for the tax accrual period July 1, 2004 through June 30, 2005 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April 2004.

 $\underline{\text{Due From Other Governments}}$  - Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> - Inventories are valued at cost using the first-in, first-out method for purchased items and contributed value for government commodities.

<u>Capital Assets</u> - Capital assets, which include property, furniture, and equipment, are reported in the applicable governmental or business-type activities columns in the Government-wide statement of net assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

Land	\$ 2,000
Buildings	10,000
Improvements other than buildings	10,000
Furniture and equipment:	
School Nutrition Fund equipment	1,000
Other furniture and equipment	1,000

Property, furniture and equipment are depreciated using the straight line method of depreciation over the following estimated useful lives:

Buildings	50 years
Improvements other than buildings	20-50 years
Furniture and equipment	5-15 years

<u>Salaries and Benefits Payable</u> - Payroll and related expenditures for employees with annual contracts corresponding to the current school year, which is payable in July, have been accrued as liabilities.

Deferred Revenue - Although certain revenues are measurable, they are not available. Available means collectible within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds as well as property tax receivables and other receivables not collected within sixty days after year end.

Deferred revenue on the statement of net assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

<u>Compensated Absences</u> - District employees accumulated a limited amount of earned but unused vacation for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the Government-wide financial statements. A liability for these amounts is reported in governmental funds only for employees that have resigned or retired. The compensated absences liability is deemed to be immaterial at June 30, 2005.

 $\underline{\text{Long-term obligations}}$  - In the Government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the statement of net assets.

<u>Fund Balances</u> - In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose.

 $\overline{\text{Restricted Net Assets}}$  - In the Government-wide statement of net assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

## E. Budgeting and Budgetary Control

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2005, disbursements did not exceed the amounts budgeted.

#### (2) Cash and Pooled Investments

The District's deposits at June 30, 2005 were entirely covered by Federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public fund.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education and the Treasurer of the State of Iowa; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The District had no investments at June 30, 2005.

#### (3) Capital Assets

Capital assets activity for the year ended June 30, 2005 is as follows:

	Balance Beginning <u>of Year</u>	Increases	Decreases	Balance End of Year
	\$	\$	\$	\$
Governmental activities: Capital assets not being depreciated: Land	714,434			714,434
Capital assets being depreciated:				
Land Improvements	1,618,470	47,415	_	1,665,885
Buildings	10,535,180	79,350	_	10,614,530
Furniture and Equipment	2,194,986	33,831		2,228,817
Total capital assets being depreciated	14,348,636	160,596		14,509,232
Less accumulated depreciation for:				
Land Improvements	819,946	77,985	_	897,931
Buildings	2,876,015	218,369	_	3,094,384
Furniture and Equipment	1,687,070	139,867		1,826,937
Total accumulated depreciation	5,383,031	436,221		5,819,252
Total capital assets being depreciated, net	8,965,605	(275,625)		8,689,980
Governmental activities, capital assets, net	9,680,039	(275,625)		9,404,414

	Balance Beginning			Balance End of
	of Year	Increases	Decreases	Year
	\$	\$	\$	\$
Business type activities:				
Furniture and equipment	124,442	_	_	124,442
Less accumulated depreciation	48,962	7,687		56,649
Business type activities capital assets, net	75,480	(7,687)		67,793
Depreciation expense was charged to the follow Governmental activities:	ing functions	:		
Unallocated				436,221
Business Type activities:				
Food service operations				<u>7,687</u>

# (4) Bonds Payable

Details of the District's June 30, 2005 general obligation bonded indebtedness are as follows:

Year				
Ending	Interest			
June 30,	_Rates	<u>Principal</u>	Interest	<u>Total</u>
	\$	\$	\$	\$
2006	4.80	350,000	268,068	618,068
2007	4.80	365,000	251,268	616,268
2008	4.80	380,000	233,748	613,748
2009	4.10	400,000	215,508	615,508
2010	4.20	415,000	199,108	614,108
2011	4.25	435,000	181,678	616,678
2012	4.30	450,000	163,192	613,192
2013	4.30	470,000	143,840	613 <b>,</b> 840
2014	4.40	490,000	123,630	613 <b>,</b> 630
2015	4.50	515,000	102,070	617 <b>,</b> 070
2016	4.60	535 <b>,</b> 000	78 <b>,</b> 896	613 <b>,</b> 896
2017	4.70	565 <b>,</b> 000	54 <b>,</b> 286	619 <b>,</b> 286
2018	4.70	590,000	27,730	617,730
Total		\$ <u>5,960,000</u>	<u>2,043,022</u>	<u>8,003,022</u>

# (5) Changes in Long-Term Debt

A summary of changes in long-term debt for the year ended June 30, 2005 is as follows:

	Bonds <u>Payable</u>
Balance beginning of year	\$ 6,290,000
Additions Reductions	330,000
Balance end of year	5,960,000

#### (6) Pension and Retirement Benefits

The District contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, PO Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 3.70% of their annual salary and the District is required to contribute 5.75% of annual payroll. Contribution requirements are established by State statute. The District's contribution to IPERS for the years ended June 30, 2005, 2004, and 2003 were \$306,631, \$305,632, and \$308,550 respectively, equal to the required contributions for each year.

#### (7) Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$318,596 for year ended June 30, 2005 and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

#### (8) Early Retirement

The District offers a voluntary early retirement plan to its certified employees. Eligible employees must be at least age fifty-five and employees must have completed fifteen years of continuous service to the District. Employees must complete an application which is required to be approved by the Board of Education. The early retirement incentive for each eligible employee is equal to the employee's salary calculated by using the current year regular salary schedule, less the current year base pay. Early retirement benefits paid during the year ended June 30, 2005 totaled \$180,725.

#### (9) Iowa School Cash Anticipation Program (ISCAP)

The District participates in the Iowa Schools Cash Anticipation Program (ISCAP). ISCAP is a program of the Iowa Association of School Boards, administered by Wells Fargo Bank, Iowa, N.A, and is designed to provide funds to participating entities during periods of cash deficits. ISCAP is funded by a semiannual issuance of anticipatory warrants, which mature as noted below. The warrant sizing of each school corporation is based on a projection of cash flow needs during the semiannual period. Wells Fargo maintains ISCAP accounts for each participating entity and provides monthly statements regarding their cash balance, interest earnings, and amounts available for withdrawal for each outstanding series of warrants. These accounts are reflected as restricted assets on the balance sheet. A summary of the District's participation in ISCAP as of June 30, 2005 is as follows:

	Date(s) Funds are	Final Warrant		Accrued Interest	Warrants	Accrued Interest
Series	Available	<u>Maturity</u>	Investment	Receivable	Payable	Payable Payable
2004-05A	6/30/04	6/30/05	\$		<u>-</u>	

The District pledges its state foundation aid payments and General Fund receipts as security for warrants issued. Repayments must be made when General Fund receipts are received. If a balance is outstanding on the last date the funds are available to be drawn, then the District must repay the outstanding withdrawal from its General Fund receipts, and must make minimum warrant repayments on the 25th of each month immediately following the final date that the warrant proceeds may be used in an amount equal to 25% of the warrant amount. There was no advance activity for the year ended June 30, 2005.

The warrants bear an interest rate and the proceeds of the warrants are invested at an interest rate as shown below:

	Interest Rates	Interest Rates		
<u>Series</u>	on Warrants	on Investments		
2004-05A	3.00%	2.463%		

## (10) Risk Management

Cherokee Community School District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.



Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances - Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Fund

## Required Supplementary Information

Year ended June 30, 2005

Final to

	Governmental Fund Types	Proprietary Fund Type Actual	Total Actual	Budgeted	Amounts	Actual Variance - Positive
	Actual			Original	Final	(Negative)
	\$	\$	\$	\$	\$	\$
Receipts:						
Local sources	4,914,924	263,503	5,178,427	4,894,323	4,894,323	284,104
State sources	4,915,157	5 <b>,</b> 752	4,920,909	4,994,348	4,994,348	(73,439)
Federal sources	314,978	163,103	478,081	475,000	475,000	3,081
Total revenues	10,145,059	432,358	10,577,417	10,363,671	10,363,671	213,746
Disbursements:						
Instruction	6,305,738	_	6,305,738	6,733,355	6,733,355	427,617
Support services	2,485,037	_	2,485,037	2,762,183	2,762,183	277,146
Non-instructional programs	<b>-</b> .	436,551	436,551	477,715	477,715	41,164
Other expenditures	1,050,639	=	1,050,639	1,059,462	1,059,462	8,823
Total expenditures	9,841,414	436,551	10,277,965	11,032,715	11,032,715	754,750
Excess of receipts over (under) disbursements	303,645	(4,193)	299,452	(669,044)	(669,044)	968,496
Other financing sources (uses)						
Excess (deficiency) of receipts and other financing sources over (under)						
disbursements and other financing uses	303,645	(4,193)	299,452	(669,044)	(669,044)	968,496
Balance beginning of year	1,037,008	19,256	1,056,264	1,092,826	1,092,826	(36,562)
Balance end of year	1,340,653	15,063	1,355,716	423,782	423,782	931,934

See accompanying independent auditor's report.

Budgetary Comparison Schedule - Budget to GAAP Reconciliation

# Required Supplementary Information

	Governmental Fund Type				
			Modified		
	Cash	Accrual	Accrual		
	Basis	Adjustments	Basis		
Revenues	10,145,059	71,224	10,216,283		
Expenditures	9,841,414	(105,417)	9,735,997		
Net	<del></del>	176,641			
Other financing sources (uses)	303,645	1/0,041	480,286		
Beginning fund balances	1,037,008	80,183	1,117,191		
Ending fund balances	1,340,653	256 <b>,</b> 824	1,597,477		
	Pro	prietary Fund Ty	ne		
		Enterprise	<u>pe</u>		
		*			
	Cash Basis	Accrual Adjustments	Accrual Basis		
	Dd515	Adjustments	Dasis		
Revenues	432,358	39,489	471,847		
Expenditures	436,551	36,657	473,208		
Net	(4,193)	2,832	(1,361)		
Beginning fund balances	19,256	91,800	111,056		
Ending fund balances	15,063	94,632	109,695		

Notes to Required Supplementary Information - Budgetary Reporting

Year ended June 30, 2005

This budgetary comparison is presented as Required Supplementary Information in accordance with <u>Governmental Accounting Standard Board</u> Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds, except Private Purpose Trust and Agency Funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on the cash basis. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year-end.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functions, not by fund or fund type. These four functions are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not by fund. The Code of Iowa also provides that District expenditures in the General Fund may not exceed the amount authorized by the school finance formula.

During the year ended June 30, 2005, disbursements did not exceed the amount budgeted in any of the four functions. The District did not exceed the General Fund unspent authorized budget.



Combining Balance Sheet

Non-major Special Revenue Funds

June 30, 2005

	Management \$	Student Activity \$	Physical Plant and Equipment Levy \$	Total \$
Assets				
Cash and pooled investments Property tax receivable:	52,208	56,227	40,167	148,602
Current year	3,189	-	2,083	5,272
Succeeding year	250,000		168,892	418,892
Total assets	305,397	56,227	211,142	572,766
Liabilities and Fund Equity				
Liabilities:				
Deferred revenue:	250,000		168,892	418,892
Succeeding year property tax	230,000	<u>_</u>	100,092	410,092
Fund equity:	55 207	56 227	42 250	152 07/
Unreserved, undesignated fund balance	55,397	56,227	42,250	153,874
Total liabilities and fund equity	305,397	56,227	211,142	572,766

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances

Non-major Special Revenue Funds

			Physical Plant and	
		Student	Equipment	
	Management	Activity	Levy	Total
	\$	\$	\$	\$
Revenues:				
Local sources:				
Local tax	289,594	_	167,729	457,323
Other	275	262,269	5,352	267,896
State sources	329	_	185	514
Federal sources			25,000	25,000
Total revenues	290,198	262,269	198,266	750,733
Expenditures:				
Instruction:				
Regular instruction	198,093	_	15,034	213,127
Co-curricular instruction	_	256,847	_	256,847
Support services:				
Administration	5,229	_	_	5,229
Plant operation and maintenance	92,447	_	275	92 <b>,</b> 722
Student transportation services	13,228	_	10,700	23,928
Other expenditures:				
Facilities acquisition and construction			217,735	217,735
Total expenditures	308,997	256,847	243,744	809,588
Excess (Deficiency) of revenues over (under)				
expenditures	(18,799)	5,422	(45,478)	(58,855)
Fund balances beginning of year	74,196	50,805	87,728	212,729
Balance end of year	55,397	56,227	42,250	153,874

Schedule of Changes in Special Revenue Fund, Student Activity Accounts

### Account   Beginning   Find of Year   Revenues   Expenditures   Year   \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	
\$ \$ \$ \$ \$ WHS Vocal Fundraising 6,152 8,006 5,727 8	,431 - - 534 -
WHS Vocal Fundraising 6,152 8,006 5,727 8	- - 534 -
	- - 534 -
WHS Band - 6.511 6.511	_
-, 0, 011	_
WHS Athletics - 3,243 3,243	_
WHS Athletic Pop & Juice - 2,549 2,015	- ,074
Cherokean 269 2,738 3,007	,074
Culinary Arts 1,430 7,532 6,888 2	
Music - 1,574 1,574	_
School to Work 33	33
National Honor Society - 1,014 1,014	_
Debate - 911 866	45
Speech - 1,860 1,860	_
Cheerleaders 749 3,835 3,370 1	,214
Art Club 7,919 4,725 3,775 8	,869
Activities - 80,419 80,419	-
Student Council 4,227 2,933 2,477 4	,683
Class of 2008 - 590 366	224
Class of 2007 327 590 427	490
Class of 2006 56 12,880 11,760 1	,176
Class of 2005 1,741 - 1,741	-
Concessions 450 16,845 16,798	497
FCCLA 1,753 1,756 2,700	809
Orchestra 438 690 250	878
German Club 9,218 12,663 9,496 12	,385
Drama - 3,427 3,427	-
Special Athletes 1,375 - 1	,375
Spanish Club 2,520 674 2,554	640
FFA 1,419 1,363 1,502 1	,280
NOW Interest - 327 -	327
7th/8th Student Council 1,218 1,514 1,050 1	,682
CMS Band 1,131 - 644	487
CMS Vocal - 302 302	-
CMS Activity Resale 461 1,572 2,027	6
CMS Science Club 302	302
5th/6th Student Council 409	409
Drill Team 470	470
CMS Athletics - 5,404 5,404	-
Middle School Volleyball 332 447 493	286
Cross Country - 1,933 1,933	-
Weightlifting 4,966 1,383 3,893 2	,456
Boys Basketball - 4,062 4,062	-
Boys Basketball Fundraiser - 855 459	396
Football - 19,631 19,631	-
Baseball - 8,465 8,465	-
Baseball Fundraiser - 484 (48)	532
Boys Track - 3,272 3,272	-

Schedule of Changes in Special Revenue Fund, Student Activity Accounts

	Balance			Balance
	Beginning	_		End of
Account	of Year	Revenues	Expenditures	Year
	\$	\$	\$	\$
Boys Tennis	_	164	164	_
Boys Golf	_	1,286	1,286	_
Wrestling	-	7,114	7,114	_
Girls Basketball	-	3,664	3,664	-
Volleyball Fundraiser	545	7,280	5,808	2,017
Volleyball	_	2,095	2,095	-
Girls Softball	-	7,426	7,426	-
Girls Track	-	1,756	1,595	161
Girls Tennis	-	164	164	_
Girls Golf	_	2,060	2,060	-
WHS Safety Glasses and Padlocks	294	181	30	445
WHS Work Study	601	100	87	614
Total	50,805	262,269	256 <b>,</b> 847	56,227

Combining Statement of Net Assets

Fiduciary Funds - Private Purpose Trusts

	Coop Learning \$	Interest Account \$	Student Health \$	Thomas Account \$	Student Scholarship Fund \$	Vera Pratt Memorial \$	Totals\$
Assets							
Cash and pooled investments	2,874	7,250	1,001	31,369	5,175	6,317	53,986
	2,874	7,250	1,001	31,369	<u>5,175</u>	6,317	53,986
Net assets							
Reserved for special purposes	2,874	7,250	1,001	31,369	5,175	6,317	53,986
	2,874	7,250	1,001	31,369	5,175	6,317	53,986

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Fiduciary Funds - Private Purpose Trusts

					Student	Vera	
	Coop	Interest	Student	Thomas	Scholarship	Pratt	
	Learning	Account	Health	Account	Fund	Memorial	Total
	\$	\$	\$	\$	\$	\$	\$
Revenues:							
Local sources:							
Interest on investments	_	718	-	6,000	-	341	7,059
Contributions				6,502	5,300		11,802
		718		12,502	5,300	341	18,861
Expenditures: Instruction: Regular instruction:							
Other	-	6,000	_	4,982	6,300	200	17,482
	<u> </u>	6,000		4,982	6,300	200	17,482
Excess (deficiency) of revenues							
over (under) expenditures	-	(5,282)	_	7,520	(1,000)	141	1,379
Balance beginning of year	2,874	12,532	1,001	23,849	6,175	6,176	52,607
Balance end of year	2,874	7,250	1,001	31,369	5,175	6,317	53,986

Comparison of Taxes and Intergovernmental Revenues

	Years ended June 30,				
	2005	2004	2003	2002	
	\$	\$	\$	\$	
Local sources:					
Local tax:					
Property tax	3,504,344	3,565,273	3,670,664	3,323,208	
Mobile home tax	5,276	6 <b>,</b> 553		6,058	
Income surtax	151,497	146,603	149,249	112,923	
School infrastructure local option sales tax	469,873	_	_	· –	
-	4,130,990	3,718,429	3,826,515	3,442,189	
State sources:					
State sources: State foundation aid	4,209,936	4,018,889	1 227 210	1 010 031	
	4,209,936	4,010,009	4,237,318 27,819	4,018,834 24,023	
School improvement and technology	210 506	222 207	350,192	348,387	
AEA flow through	318,596		330,192		
Instructional support	22,832	24,164		29,891	
Shelter care/juvenile home Educational excellence program:	_	23 <b>,</b> 368	8,980	28,323	
Phase I	18,542	18,609	20,190	20,190	
Phase II	87,910	90,110	96,268	96,028	
Phase III	-	_	23,920	54 <b>,</b> 876	
Non-public transportation aid	446	890	846	864	
At risk program	75 <b>,</b> 372	60,482	49,918	81,146	
Vocational education aid	4,695	10,663	9,294	7,979	
Iowa Early Intervention Block Grant	67 <b>,</b> 226	68,613	73 <b>,</b> 525	66 <b>,</b> 877	
Revenue in lieu of taxes - military credit	3 <b>,</b> 967	3 <b>,</b> 576	3,561	-	
Teacher mentoring program	10,400	10,400	10,400	1,300	
Evaluator training	-	3,000	3,000	-	
Teacher quality/salary improvement	95 <b>,</b> 235	88 <b>,</b> 528	81,098	78 <b>,</b> 881	
	4,915,157	4,744,589	4,996,329	4,857,599	
Federal sources:					
Title I Grants to Local Educational Agencies	123,182	121,949	144,530	138,408	
Class Size Reduction				24,285	
Safe and Drug Free Schools - State Grant	1,141	5,762	5,011	3,949	
Improving Teacher Quality - Grants to States	38,506	38 <b>,</b> 639	39 <b>,</b> 952	, =	
Eisenhower Regional Mathematics and	•	•	,		
Science Education Consortia	_	_	_	2,253	
Innovative Education Program Strategies	5,602	5,598	5,817	5,930	
Title XIX Assistance Program	_	1,311	1,685	5,044	
Vocational Education - Basic Grant	58,908	60,765	59,944	54,807	
Iowa Demonstration Construction Grant	_	200,000	_	_	
Fire/Life Safety Grant	25,000	_	_	_	
Grants for Assessments and Related Activities	6,708	12,496	-	-	
Special Education - Grants to States Success 4	1 604	15 100	23,550	26 501	
IDEA Part B	1,624	15,199		26 <b>,</b> 581	
INEW LAIF D	54,307	44,433	28,181	14,327	
	314,978	506,152	308,670	275,584	
Total	9,361,125	8,969,170	9,131,514	8,575,372	

See accompanying independent auditor's report.

# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Board of Education of the Cherokee Community School District:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Cherokee Community School District as of and for the year ended June 30, 2005, which collectively comprise the District's basic financial statements listed in the table of contents, and have issued our report thereon dated September 7, 2005. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

## Internal Control Over Financial Reporting

In planning and performing our audit, we considered Cherokee Community School District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the District's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in Part I of the accompanying Schedule of Findings.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we believe item 05-I-A is a material weakness.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether Cherokee Community School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2005 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Cherokee Community School District and other parties to whom Cherokee Community School District may report, including federal awarding agencies and pass through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Cherokee Community School District during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

BRUCE D. FRINK Certified Public Accountant

September 7, 2005

Schedule of Findings

Year ended June 30, 2005

## Part I: Findings Related to the General Purpose Financial Statements:

## INSTANCES OF NON-COMPLIANCE:

No matters were reported.

#### REPORTABLE CONDITIONS:

## 05-I-A SEGREGATION OF DUTIES

 $\underline{\text{Comment}}$  - One important aspect of the internal control structure is the segregation of duties among employees to prevent an individual employee from handling duties that are incompatible. The District has done a good job of segregating duties among the present staff, however, the District Secretary continues to have the ability to override the present controls and circumvent the internal control system.

Recommendation - We realize the job description, as defined by the Code of Iowa, of the District Secretary makes the segregation of duties even more difficult and the elimination of the possibility of administrative override of the system improbable. However, we feel the board and the administration should review these policies annually and with each personnel change to insure the best possible control climate is maintained.

Response - We will continue to review procedures to obtain the best controls possible.

Conclusion - Response accepted.

## Part II: Other Findings Related to Required Statutory Reporting:

- 05-II-A Official Depositories Official depositories have been approved by the District.

  The maximum deposit amounts approved were not exceeded during the year ended June 30, 2005.
- 05-II-B Certified Budget Disbursements for the year ended June 30, 2005, did not exceed the amounts budgeted.
- 05-II-C Questionable Disbursements We noted no disbursements that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- 05-II-D <u>Travel Expense</u> No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.
- 05-II-E <u>Business Transactions</u> No business transactions between the District and District officials or employees were noted.
- 05-II-F Bond Coverage Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.

Schedule of Findings

Year ended June 30, 2005

# Part II: Other Findings Related to Required Statutory Reporting: (continued)

05-II-G	Board Minutes - We noted no transactions requiring Board approval which had not been approved by the Board.
05-ІІ-Н	<u>Deposits and Investments</u> - We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policy.
05-II-I	Certified Annual Report - The Certified Annual Report was filed with the Department of Education timely and we noted no significant deficiencies in the amounts reported.
05-II-J	<u>Certified Enrollment</u> - We noted no variances in the basic enrollment data certified to the Department of Education.